

## STAFF REPORT

# TOWN COUNCIL MEETING OF APRIL 12, 2016

To:

**Town Council** 

From:

**Public Works Director** 

Subject: Second reading and adoption of an ordinance amending Chapter 11.08, Flood Damage

Prevention

Date:

April 12, 2016

## **RECONEDATIONED ACTIONS:**

Introduce for the second reading and subsequently adopt the proposed revised Flood Damage Prevention Ordinance, Chapter 11.08 - "Flood Damage Prevention".

#### DISCUSSION:

At the March 8, 2016 Town Council meeting the Council voted unanimously to approve the first reading of the revised Flood Damage Prevention ordinance.

FEMA has updated their recommendations for the minimum requirements that should be included in a local jurisdiction's Flood Damage Prevention Ordinance. Town staff reviewed the recommendations and revised the existing Town's Flood Plain Ordinance with the recommendations that are appropriate for Loomis. These proposed changes will minimize the risk to future construction projects as well as keeping the Town eligible for FEMA grants. Updating the Flood Damage Prevention Ordinance is also a requirement of the South Placer Local Hazard Mitigation Plan.

Examples of the changes include: fixing typos in the previous versions, adding and refining definitions, increases the responsibilities of the Floodplain Manager, revise the minimum Finish Floor Elevation of a new structure to be two feet above the Base Flood Elevation, these revisions also make the ordinance legally enforceable.

## **CEQA**

There are no CEQA issues

## **FINANCIAL IMPLICATIONS**

The existing Flood Damage Prevention Ordinance will be deleted in its entirety and replaced with the revised document. There are no appreciable fiscal impacts which will result from the adoption of the proposed ordinance.

# **TOWN OF LOOMIS**

ORDINANCE NO. \_\_\_\_

# AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF LOOMIS MODIFYING CHAPTER 11.08 OF THE MUNICIPAL CODE DEALING WITH FLOOD DAMAGE PREVENTION

WHEREAS, the Town of Loomis previously enacted Chapter 11.08 of the Loomis Municipal Code dealing with flood damage prevention; and

WHEREAS, the Town now wishes to update Chapter 11.08;

THEREFORE, the Town Council of the Town of Loomis does ordain as follows:

Section 11.08 FLOOD DAMAGE PREVEMTION of the Loomis Municipal Code is removed and replaced its entirety as attached:

the Town of Loomis duly held on the	roduced at a regular meeting of the Council of, 2016 and was approved and or adjourned meeting of the Council held on the ll vote:
AYES: NOES: ABSENT:	
	Mayor
ATTEST:	APPROVED AS TO FORM:
Town Clerk	Town Attorney

#### **Chapter 11.08 FLOOD DAMAGE PREVENTION**

#### Note

Prior ordinance history: Ordinance No. 122 (1993) and 175 (1997)

## 11.08.010 Statutory authorization.

The legislature of the state of California has in Government Code Sections 65302, 65560, and 65800 conferred upon local government units authority to adopt regulations designed to promote the public health, safety, and general welfare of its citizenry. Therefore, the town council of the town of Loomis does adopt the following floodplain management regulations. (Ord. 175, 1997)

#### 11.08.020 Findings of fact.

- A. The flood hazard areas of the town of Loomis are subject to periodic inundation which results in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety and general welfare.
- B. These flood losses are caused by uses that are inadequately elevated, flood proofed, or protected from flood damage. The cumulative effect of obstructions in areas of special flood hazards which increase flood heights and velocities contribute to the flood loss. (Ord. 175, 1997)

# 11.08.030 Statement of purpose.

It is the purpose of the ordinance codified in this chapter to promote the public health, safety, and general welfare, and to minimize public and private losses due to flood conditions in specific areas by provisions designed tolegally enforceable regulations applied uniformly throughout the community to all publicly and privately owned land within flood prone, mudslide [i.e. mudflow] or flood related erosion areas. These regulations are designed to:

- A. Protect human life and health:
- B. Minimize expenditure of public money for costly flood control projects;

- C. Minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
  - D. Minimize prolonged business inter-ruptions;
- E. Minimize damage to public facilities and utilities such as water and gasgain mains; electric, telephone and sewer lines; and streets and bridges located in areas of special flood hazard:
- F. Help maintain a stable tax base by providing for the sound use and development of areas of special flood hazard so as to minimize future blighted areas caused by flood damage;
- G. Ensure that potential buyers are notified that property is in an area of special flood hazard; and
- H. Ensure that those who occupy the areas of special flood hazard assume responsibility for their actions. (Ord. 175, 1997)

#### 11.08.040 Methods of reducing flood losses.

In order to accomplish its purposes, this chapter includes methods and provisions to:

- A. Restrict or prohibit uses which are dangerous to health, safety and property due to water or erosion hazards, or which result in damaging increases in erosion or flood heights or velocities;
- B. Require that uses vulnerable to floods, including facilities which serve such uses, be protected against flood damage at the time of initial construction;
- C. Control the alteration of natural floodplains, stream channels and natural protective barriers, which help accommodate or channel flood waters;
- D. Control filling, grading, dredging and other development which may increase flood damage; and
- E. Prevent or regulate the construction of flood barriers which will unnaturally divert flood waters or which may increase flood hazards in other areas. (Ord. 175, 1997)

#### 11.08.050 Definitions.

Unless specifically defined below, words or phrases uses in this chapter shall be interpreted so as to give them the meaning they have in common usage and to give this chapter its most reasonable application.

# "A zone" - see "Special Flood Hazard Area"

"Accessory use" means a use which is incidental and subordinate to the principal use of the parcel of land on which it is located.

"Accessory structure" means a structure that is either: Solely for the parking of no more than two cars; or a small, low cost shed for limited storage, less than 150 square feet and \$1,500 in value.

"Alluvial fan" means a geomorphologic feature characterized by a cone or fan-shaped deposit of boulders, gravel, and fine sediments that have been eroded from mountain slopes, transported by flood flows, and then deposited on the valley floors, and which is subject to flash flooding, high velocity flows, debris flows, erosion, sediment movement and deposition, and channel migration.

"Apex" means the point of highest elevation on an alluvial fan, which on undisturbed fans is generally the point where the major stream that formed the fan emerges from the mountain front a point on an alluvial fan or similar landform below which the flow path of the major stream that that formed the fan becomes unpredictable and alluvial fan flooding can occur.

"Appeal" means a request for a review of the floodplain administrator's interpretation of any provision of this chapter.

"Area of shallow flooding" means a designed AO or AH zone of the flood insurance rate map (FIRM). The base flood depths range from one to three feet; a clearly defined channel does not exist; the path of flooding is unpredictable and indeterminate; and velocity flow may be evident. Such flooding is characterized by ponding or sheet flow.

"Area of special flood-related erosion hazard" is the land within a community which is mostly likely to be subject to severe flood-related erosion losses. The area may be designated as zone E on the flood insurance rate map (FIRM).

Area of Special Flood Hazard. See "Special flood hazard area."

"Area of special flood-related erosion hazard" is the land within a community which is most likely to be subject to severe flood-related erosion losses. This area may be designated as Zone E on the Flood Insurance Rate Map (FIRM).

"Area of special mudslide (i.e., mudflow) hazard" is the area subject to severe mudslides (i.e., mudflows). The area is designated as zone M on the flood insurance rate map (FIRM).

"Base flood" means a flood which has a one percent chance of being equaled or exceeded in any given year (also called the "one hundred year flood"). Base flood is the term used throughout this chapter.

"Base flood elevation" (BFE) means the elevation shown on the Flood Insurance Rate
Map for Zones AE, AH, A1-30, VE and V1-V30 that indicates the water surface elevation
resulting from a flood that has a I-percent or greater chance of being equaled or exceeded in any
given year.

"Basement" means any area of the building having its floor subgrade (i.e., below ground level) on all sides.

"Breakaway walls" mean any type of walls, whether solid or lattice, and whether constructed of concrete, masonry, wood, metal, plastic or any other suitable building material, which is not part of the structural support of the building and which is designed to break away under abnormally high tides or wave action without causing any damage to the structural integrity of the building on which they are used or any buildings to which they might be carried by flood waters. A breakaway wall shall have a safe design loading resistance of not less than ten or no more than twenty pounds per square foot. Use of breakaway walls must be certified by a registered engineer or architect and shall meet the following conditions:

- 1. Breakaway wall collapse shall result from a water load less than that which would occur during the base flood: and
- 2. The elevated portion of the building shall not incur any structural damage due to the effects of wind and water loads acting simultaneously in the event of the base flood.

Building. See "Structure."

"Coastal high hazard area" means an area of special flood hazard extending from offshore to the inland limit of a primary frontal dune along an open coast and any other area subject to high velocity wave action from storms or seismic sources. It is an area subject to high velocity waters, including coastal and tidal inundation or tsunamis. The area is designated on a flood insurance rate map (FIRM) as zone V1 V30, VE or V.

"Development" means any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

"Encroachment" means the advance or infringement of uses, plant growth, fill, excavation, buildings, permanent structures or development into a floodplain which may impede or alter the flow capacity of a floodplain.

"Existing manufactured home park or subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the

manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed before the effective date of the floodplain management regulations adopted by a community.

"Expansion to an existing manufactured home park or subdivision" means the preparation of additional sites by the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads).

"Flood, flooding or flood water" means:

- A general and temporary condition of partial or complete inundation of normally
  dry land areas from the overflow of inland or tidal waters; the unusual and rapid accumulation or
  runoff of surface waters from any source; and/or mudslides (i.e., mudflows—see "mudslides");
  and
  - 2. The condition resulting from flood-related erosion (see "Flood-related erosion.")

"Flood boundary and floodway map (FBFM)" means the official map on which the Federal Emergency Management Agency or Federal Insurance Administration has delineated the areas of flood hazards.

"Flood insurance rate map" means the official map on which the Federal Emergency Management Agency or Federal Insurance Administration has delineated both the areas of special flood hazards and the risk premium zones applicable to the community.

"Flood insurance study" means the official report provided by the Federal Insurance Administration that includes flood profiles, the flood insurance rate map, the flood boundary and floodway map, and the water surface elevation of the base flood.

"Floodplain or flood-prone area" means any land area susceptible to being inundated by water from any source; see "Flooding."

"Floodplain administrator" means the individual appointed to administer and enforce the floodplain management regulations.

"Floodplain management" means the operation of an overall program of corrective and preventive measures for reducing flood damage and preserving and enhancing, where possible, natural resources in the floodplain, including but not limited to emergency preparedness plans, flood control works, floodplain management regulations and open space plans.

"Floodplain management regulations" means this chapter and other zoning ordinances, subdivision regulations, building codes, health regulations, special purpose ordinances (such as grading and erosion control) and other application of police power which control development in

flood-prone areas. This term describes federal, state or local regulations in any combination thereof which provides standards for preventing and reducing flood loss and damage.

"Flood proofing" means any combination of structural and nonstructural additions, changes or adjustments to structures which reduce or eliminate flood damage to real estate or improved real property, water and sanitary facilities, structures and their contents. For guidelines on dry and wet floodproofing, see FEMA Technical Bulletins TB 1-93, TB 3-93 and TB 7-93.

"Flood-related erosion" means the collapse or subsidence of land along the shore of a lake or other body of water as a result of undermining caused by waves or currents of water exceeding anticipated cyclical levels or suddenly caused by an unusually high water level in a natural body of water, accompanied by a severe storm, or by an unanticipated force of nature, such as a flash flood or an abnormal tidal surge, or by some similarly unusual and unforeseeable event which results in flooding.

"Flood-related erosion area" or "flood-related erosion prone area" means a land area adjoining the shore of a lake or other body of water, which due to the composition of the shoreline or bank and high water levels or wind-driven currents, is likely to suffer flood-related erosion damage.

"Flood-related erosion area management" means the operation of an overall program of corrective and preventive measures for reducing flood-related erosion damage, including but not limited to emergency preparedness plans, flood-related erosion control works, and floodplain management regulations.

"Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot. Also referred to as "regulatory floodway."

"Floodway encroachment lines" means the lines marking the limits of floodways on federal, state and local floodplain maps.

"Floodway fringe" is that area of the floodplain on either side of the "regulatory floodway" where encroachment may be permitted.

"Fraud and victimization" as related to Section 11.08.250 means that the variance granted must not cause fraud on or victimization of the public. In examining this requirement, the town will consider the fact that every newly constructed building adds to government responsibilities and remains a part of the community for fifty to one hundred years. Buildings that are permitted to be constructed below the base flood elevation are subject during all those years to increased risk of damage from floods, while future owners of the property and the community as a whole are subject to all the costs, all the costs; inconvenience, danger, and suffering that those increased flood damages bring. In addition, future owners may purchase the property, unaware that it is subject to potential flood damage, and can be insured only at very high flood insurance rates.

"Functionally dependent use" means a use which cannot perform its intended purpose unless it is located or carried out in close proximity to water. The term includes only docking facilities, port facilities that are necessary for the loading and unloading of cargo or passengers, and ship building and ship repair facilities, and does not include long-term storage or related manufacturing facilities.

"Governing body" is the local governing unit, i.e., county or municipality, that is empowered to adopt and implement regulations to provide for the public health, safety and general welfare of its citizenry.

"Hardship" as related to Section 11.08.250 means the exceptional hardship that would result from a failure to grant the requested variance. The town of Loomis requires that the variance be exceptional, unusual, and peculiar to the property involved. Mere economic or financial hardship alone is not exceptional. Inconvenience, aesthetic considerations, physical handicaps, personal preferences or the disapproval of one's neighbors likewise cannot, as a result, qualify as an exceptional hardship. All of these problems can be resolved through other means without granting a variance, even if the alternative is more expensive, or requires the property owner to build elsewhere or put the parcel to a different use than originally intended.

"Highest adjacent grade" means the highest natural elevation of the ground surface prior to construction next to the proposed walls of the structure.

"Historic structure" means any structure that is:

- 1. Listed individually in the National Register of Historic Places (a listing maintained by the Department of the Interior) or preliminarily determined by the Secretary of the Interior as meeting the requirements for individual listing on the National Register;
- 2. Certified or preliminarily determined by the Secretary of Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary to qualify as a registered historic district;
- 3. Individually listed on a state inventory of historic places in states with historic preservation programs which have been approved by the Secretary of Interior; or
- 4. Individually listed on a local inventory of historic places in communities with historic preservation program that have been certified either by an approved state program as determined by the Secretary of Interior or directly by the Secretary of the Interior in states with approved programs.

"Levee" means a man-made structure, usually an earthen embankment, designed and constructed in accordance with sound engineering practices to contain, control or divert the flow of water so as to provide protection from temporary flooding.

"Levee system" means a flood protection system which consists of a levee or levees, and associated structures, such as closure and drainage devices, which are constructed and operated in accord with sound engineering practices.

"Lowest floor" means the lowest floor of the lowest enclosed area, including basement. (see "Basement" definition).

- 1. An unfinished or flood resistant enclosure <u>below the lowest that is usable</u> solely for parking of vehicles, building access or storage in an area other than a basement area (see "Basement") is not considered a building's lowest floor; provided <u>it conforms to applicable non-elevation design requirements, including, but not limited to:</u>
  - a. The flood openings standard in Section 11.08.170.D;
  - The anchoring standards in Section 11.08.170.A.1
  - c. The construction materials and methods standards in Section 11.08.170.B; and
  - d. The standards for utilities in Section 11.08.180.
  - , that such enclosure is not built so as to render the structure in violation of the applicable nonelevation design requirements of this chapter. (Note: This definition allows attached garages to be built at grade. Below grade garages are not allowed as they are considered to be basements.)

"Manufactured home" means a structure, transportable in one or more sections, which is built on a permanent chassis and is designed for use with or without a permanent foundation when attached to the required utilities. The term "manufactured home" does not include a "recreational vehicle."

"Manufactured home park or subdivision" means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

"Market value" shall be determined by estimating the cost to replace the structure in new condition and adjusting that cost figure by the amount of depreciation which has accrued since the structure was constructed.

- The cost of replacement of the structure shall be based on a square foot cost factor determined by reference to a building cost estimating guide recognized by the building construction industry.
- The amount of depreciation shall be determined by taking into account the age and the physical deterioration of the structure and the functional obsolescence as approved by the floodplain administrator, but shall not include economic or other forms of external obsolescence.

Use of replacement costs or accrued depreciation factors different from those contained in recognized building cost estimating guides may be considered only if such factors are included in a report prepared by an independent professional appraiser and supported by a written explanation of the differences.

"Mean sea level" means, for purposes of the National Flood Insurance program, the National Geodetic Vertical Datum (NGVD) of 1929. North American Vertical Datum (NAVD) of 1988 or other datum to which base flood elevations shown on a community's flood insurance rate map are referenced.

"Mudslide" (i.e., mudflow) describes a condition where there is a river, flow or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.

"New construction," for floodplain management purposes, means structures for which the "start of construction" commenced on or after the effective date of floodplain management regulations adopted by this community, and includes any subsequent improvements to such structures.

"New manufactured home park or subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed on or after the effective date of floodplain management regulations adopted by this community.

"Obstruction" includes, but is not limited to, any dam, wall, wharf, embankment, levee, dike, pile, abutment, protection, excavation, channelization, bridge, conduit, culvert, building, wire, fence, rock, gravel, refuse, fill, structure, vegetation or other material in, along, across or projecting into any watercourse which may alter, impede, retard or change the direction and/or velocity of the flow of water, or due to its location, its propensity to snare or collect debris carried by the flow of water, or its likelihood of being carried downstream.

One Hundred Year Flood or 100-Year Flood. See "Base flood."

"Primary frontal dune" means a continuous or nearly continuous mound or ridge of sand with relatively steep seaward and landward slopes immediately landward and adjacent to the beach and subject to erosion and overtopping from high tides and waves during major coastal storms. The inland limit of the primary frontal dune occurs at the point where there is a distinct change from a relatively mild slope.

"Principal structure" means a structure used for the principal use of the property as distinguished from an accessory use.

"Program deficiency" means a defect in a community's floodplain management regulations or administrative procedures that impairs effective implementation of those floodplain management regulations.

"Public safety and nuisance" as related to Section 11.08.250 means that the granting of a variance must not result in anything which is injurious to safety or health of an entire community

or neighborhood, or any considerable number of persons, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay, stream, canal or basin.

"Recreational vehicle" means a vehicle which is:

- 1. Built on a single chassis;
- 2. Four hundred square feet or less when measured at the largest horizontal projection;
  - 3. Designed to be self-propelled or permanently towable by a light-duty truck; and
- 4. Designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping travel, or seasonal use.

"Regulatory floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot.

"Remedy a violation" means to bring the structure or other development into compliance with State or local floodplain management regulations, or if this is not possible, to reduce the impacts of its noncompliance. Ways that impacts may be reduced include protecting the structure or other affected development from flood damages, implementing the enforcement provisions of the ordinance or otherwise deterring future similar violations, or reducing State or Federal financial exposure with regard to the structure or other development.

"Riverine" means relating to, formed by or resembling a river (including tributaries), streams, brook, etc.

"Sand dunes" mean naturally occurring accumulations of sand in ridges or mounds landward of the beach.

Sheet Flow Area. See "Area of shallow flooding."

"Special flood hazard area (SFHA)" means an area having special flood, mudslide (i.e., mudflow), or flood-related erosion hazards, and shown on an FHBM or FIRM as zone A, AO, A1-A30, AE, A99, AH, E, M, V1-V30.

"Start of construction" includes substantial improvement and other proposed new development and means the date the building permit was issued; provided, the actual start of construction, repair, reconstruction, rehabil-itation, addition, placement or other improvement was within one hundred eighty days from the date of the permit. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slab or footings, the installation of piles, the construction of columns or any work beyond the stage of

excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation for a basement, footings, piers or foundations or the erection of temporary form; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For substantial improvements, the actual start of construction means the first alteration of any wall, ceiling, floor or other structural part of a building, whether or not that alteration affects the external dimensions of the building.

"Structure" means a walled and roofed building that is principally above ground; this includes a gas or liquid storage tank or a manufactured home.

"Substantial damage" means: Damage of any origin sustained by a structure whereby the cost of restoring the structure to its before damage condition would equal or exceed 50 percent of the market value of the structure before the damage occurred; or Floor-related damages sustained by a structure on two separate occasions during a 10-year period for which the cost of repairs at the time of each such event, on the average, equals or exceeds 25 percent of the market value of the structure before the damage occurred. This is also known as "repetitive loss", damage of any origin sustained by a structure whereby the cost of restoring the structure to its before damages condition would equal or exceed fifty percent of the market value of the structure before the damage occurred.

"Substantial improvement" means any reconstruction, rehabilitation, addition or other proposed new development of a structure, the cost of which equals or exceeds fifty percent of the market value of the structure before the "start of construction" of the improvement. This term includes structures which have incurred "substantial damage," regardless of the actual repair work performed. The term does not, however, include either:

- 1. Any project for improvement of a structure to correct existing violations or state or local health, sanitary or safety code specifications which have been identified by the local code enforcement official and which the minimum necessary to assure safe living conditions; or
- 2. Any alteration of a historic structure; provided, that the alteration will not preclude the structure's continued designation as a historic structure.

V Zone. See "Coastal high hazard area."

"Variance" means a grant of relief from the requirements of this chapter which permits construction in a manner that would otherwise be prohibited by this chapter.

"Violation" means the failure of a structure or other development to be fully compliant with this ordinance. A Structure or other development without the elevation certificate, other certifications, or other evidence of compliance required in this ordinance is presumed to be in violation until such tune as that documentation is provided.

"Water surface elevation" means the height, in relation to the National Geodetic Vertical Datum (NGVD) of 1929. North American Vertical Datum (NAVD) of 1988 (or other datum, where specified) of floods of various magnitudes and frequencies in the floodplains of coastal or riverine areas.

"Watercourse" means a lake, river, creek, stream, wash, arroyo, channel or other topographic feature on or over which waters flow at least periodically. Watercourse includes specifically designated areas in which substantial flood damage may occur. (Ord. 175, 1997)

#### 11.08.060 Lands to which this chapter applies.

This chapter shall apply to all areas of special flood hazards within the jurisdiction of the town of Loomis. (Ord. 175, 1997)

# 11.08.070 Basis for establishing the areas of special flood hazard.

The areas of special flood hazard identified by the Federal Insurance Administration (FIA) of the Federal Emergency Management Agency (FEMA) in the flood insurance study (FIS) dated September 30, 1986 and accompanying flood insurance rate maps (FIRMs) and flood boundary and floodway maps (FBFMs), dated September 30, 1987, and all subsequent amendments and/or revisions, are adopted by reference and declared to be a part of this chapter. This FIS and attendant mapping is the minimum area of applicability of this chapter and may be supplemented by studies for other areas which allow implementation of this chapter and which are recommended to the town council by the floodplain administrator. The study, FIRMs and FBFMs are on file at the town of Loomis Town Hall, 3665 Taylor Road, P. O. Box 1330, 6140 Horseshoe Bar Road, Suite K, P.O. Box 1327, Loomis, CA 95650, planning department. (Ord. 175, 1997)

#### 11.08.080 Compliance,

No structure or land shall hereafter be constructed, located, extended, converted or altered without full compliance with the terms of this chapter and other applicable regulations. Violation of the requirements (including violations of conditions and safeguards established in connection with conditions) shall constitute a misdemeanor. Nothing herein shall prevent the town council from taking such lawful action as is necessary to prevent or remedy any violation. (Ord. 175, 1997)

## 11.08.090 Abrogation and greater restrictions.

This chapter is not intended to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where this chapter and another ordinance, easement, covenant or deed restriction conflict or overlap, whichever imposes the more stringent restrictions shall prevail. (Ord. 175, 1997)

# 11.08.100 Interpretation.

In the interpretation and application of this chapter, all provisions shall be:

- A. Considered as minimum requirements:
- B. Liberally construed in favor of the governing body; and
- C. Deemed neither to limit nor repeal any other powers granted under state statutes. (Ord. 175, 1997)

#### 11.08.110 Warning and disclaimer of liability.

The degree of flood protection required by this chapter is considered reasonable for regulatory purposes and is based on scientific and engineering considerations. Larger floods can and will occur on rare occasions. Flood heights may be increased by man-made or natural causes. This chapter does not imply that land outside the areas of special flood hazards or uses permitted within such areas will be free from flooding or flood damages. This chapter shall not create liability on the part of the Loomis town council, any officer or employee thereof, the state of California, or the Federal Insurance Administration, Federal Emergency Management Agency, for any flood damages that result from reliance on this chapter or any administrative decision lawfully made hereunder. (Ord. 175, 1997)

## 11.08.120 Severability.

This chapter and the various parts thereof are hereby declared to be severable. Should any section of this chapter by declared by the courts to be unconstitutional or invalid, such decision shall not affect the validity of the chapter as a whole, or any portion thereof other than the section so declared to be unconstitutional or invalid. (Ord. 175, 1997)

#### 11.08.130 Establishment of development permit.

A development permit shall be obtained before any construction or other development, including manufactured homes, within any area of special flood hazard established in Section 11.08,070. Application for a development permit shall be made on forms furnished by the Town of Loomis. The applicant shall provide the following minimum information:

- A. Plans in duplicate, drawn to scale, showing:
  - Location, dimensions, and elevation of the area in question, existing or proposed structures, storage of materials and equipment and their location;
  - 2. Proposed locations of water supply, sanitary sewer, and other utilities;
  - Grading information showing existing and proposed contours, any proposed fill, and drainage facilities;
  - 4. Location of the regulatory floodway when applicable;
  - Base flood elevation information as specified in Section 11.08.070 or Section 11.08.150B;
  - Proposed elevation in relation to mean sea level, of the lowest floor (including basement) of all structures; and
  - Proposed elevation in relation to mean sea level to which any nonresidential structure will be floodproofed, as required in Section 11.08.170.C.2 of this ordinance and detailed in FEMA Technical Bulletin TB 3-93.
- B. Certification from a registered civil engineer or architect that the nonresidential floodproofed building meets the floodproofing criteria in Section 11.08.170.B.2.
- C. For a crawl-space foundation, location and total net area of foundation openings as required in Section 11.08.170.C.3 of this ordinance and detailed in FEMA Technical Bulletins 1-93 and 7-93.
- D. Description of the extent to which any watercourse will be altered or relocated as a result of proposed development.

#### All appropriate certifications listed in Section 11.08.150D of this ordinance

begins within any area of special flood hazard established in Section 11.08.070. Application for a development permit shall be made on forms furnished by the floodplain administrator and may include, but not be limited to: plans in duplicate drawn to scale showing the nature, location, dimensions and elevation of the area in question; existing or proposed structures, fill, storage of materials, drainage facilities; and the location of the foregoing. Specifically, the following information is required.

A. Proposed elevation in relation to a mean sea level, of the lowest floor (including basement) of all structures: Zone AO, elevation of highest adjacent grade and proposed elevation of lowest floor of all structures; or

B. Proposed elevation in relation to mean sea level to which any structure will be flood proofed, if required in Section-11.08.170(C)(3);

C. All appropriate certifications listed in Section 11.08.150(D); and

 Description of the extent to which any watercourse will be altered or relocated as a result of proposed development. (Ord. 175, 1997)

# 11.08.140 Designation of the floodplain administrator.

The town manager is appointed to administer, implement, and enforce this chapter by granting or denying development permits in accord with its provisions. (Ord. 175, 1997)

# 11.08.150 Duties and responsibilities of the floodplain administrator.

The duties and responsibilities of the floodplain administrator shall include, but not be limited to the following.

- A. Permit Review. Review all development permits to determine that:
- Permit requirements of this title have been satisfied <u>including determination of</u> <u>substantial and substantial improvement and substantial damage of existing structures;</u>
  - All other required state and federal permits have been obtained;
  - 3. The site is reasonably safe from flooding; and
- 4. The proposed development does not adversely affect the carrying capacity of areas where base flood elevations have been determined but a floodway has not been designated. For purposes of this title, "adversely affects" means that the cumulative effect of the proposed development when combined with all other existing and anticipated development will increase the water surface elevation or the base flood more than one foot at any point.
- 5. All Letters of Map Revision (LOMR's) for flood control projects are approved prior to the issuance of building permits. Building Permits must not be issued based on Conditional Letters if Map Revision (CLOMR's), Approved CLOMR's allow construction of the proposed flood control project and land preparation as specified in the "start of construction" definition.
  - B. Development of Substantial Improvement and Substantial Damage Procedures.
- Using FEMA publication FEMA 213, "Answers to Questions About Substantial Damaged Buildings," develop detailed procedures for identifying and administrating requirements for substantial improvement and substantial damage, to include defining "Market Value."

- 2. Assure procedures are coordinated with other departments/divisions and implemented by community staff.
- BC. Review and Use of Any Other Base Flood Data. When base flood elevation data has not been provided in accordance with Section 11.08.070, the floodplain administrator shall obtain, review and reasonably utilize any base flood elevation and floodway data available from a federal or state agency, or other source, in order to administer Sections 11.08.170 to 11.08.210 of this title. Any such information shall be submitted to the town council for adoption.

NOTE: A base flood elevation shall be obtained using one of two methods from the FEMA publication, FEMA 265, "Managing Floodplain Development in Approximate Zone A Areas – A Guide for Obtaining and Developing Base (100-year) Flood Elevations" dated July 1995.

- <u>DC.</u> Notification of Other Agencies. In alteration or relocation of a watercourse:
- 1. Notify adjacent communities and the California Department of Water Resources prior to alteration or relocation;
- 2. Submit evidence of such notification to the Federal Insurance Administration, Federal Emergency Management Agency; and
- Assure that the flood carrying capacity within the altered or relocated portion of such watercourse is maintained.
  - E. Base Flood Elevation changes due to physical alterations:
- a, Within 6 months of information becoming available or project completion, whichever comes first, the floodplain administrator shall submit or assure that the permit applicant submits technical or scientific data to FEMA for a Letter of Map Revision (LOMAR).
- b. All LOMR's for flood control projects are approved prior to the issuance of building permits. Building Permits must not be issued based on Conditional Letters of Map Revision (CLOMR's). Approved CLOMR's allow construction of the proposed flood control project and land preparation as specified in the "start of construction" definition.

Such submissions are necessary so that upon confirmation of those physical changes affecting flooding conditions, risk premium rates and floodplain management requirements are based on current data.

F. Changes in corporate boundaries:

Notify FEMA in writing whenever the corporate boundaries have been modified by annexation or other means and include a copy of the map or the community limits.

- GD. Documentation of Floodplain Development. Obtain and maintain for public inspection and make available as needed the following:
  - Certification required by Section 11.08.170(C)(1) (floor elevations);
- 2. Certification required by Section 11.08.170(C)(1) (elevation or flood proofing of nonresidential structures);
  - 3. Certification required by Section 11.08.170(C)(3) (wet flood proofing standard);
  - Certification of elevation required by Section 11.08.190 (subdivision standards);
  - Certification required by 11.08.220 (floodway encroachments).
- Maintain a record of all variance actions, including justification for their issuance, and report such variances issued in its biennial report filed with Federal Emergency Management Agency.
- HE. Map Determinations. Make interpretations where needed, as to the exact location of the boundaries of the areas of special flood hazard, for example, where there appears to be a conflict between a mapped boundary and actual field conditions. The person contesting the location of the boundary shall be given a reasonable opportunity to appeal the interpretation as provided in Section 11.08.240.
- IF. Remedial Action. Take action to remedy violations of this title as specified in Section 11.08.080. (Ord. 175, 1997)
- J. Biennial Report, Complete and submit Biennial Report to FEMA.
- K. Planning Assure community's General Plan is consistent with floodplain management objectives herein.

## 11.08.160 Appeals.

The town council shall hear and decide appeals when it is alleged there is an error in any requirement, decision or determination made by the floodplain administrator in the enforcement or administration of this chapter. (Ord. 175, 1997)

#### 11.08.170 Standards of construction.

In all areas of special flood hazard the following standards are required:

A. Anchoring.

- 1. All new construction and substantial improvements of structures, including manufactured homes, shall be adequately anchored to prevent flotation, collapse or lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy.
- 2. All manufactured homes shall meet the anchoring standards of Section 11.08.170(C).
- B. Construction Materials and Methods. All new construction and substantial improvement of structures, including manufactured homes, shall be constructed:
- 1. With <u>flood resistant</u> materials and utility equipment resistant to flood damage <u>for</u> areas below the base flood elevation;
  - 2. Using methods and practices that minimize flood damage;
- 3. With electrical, heating, ventilation, plumbing and air conditioning equipment and other service facilities that are designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding; and
- 4. If within zones AH or AO, so that there are adequate drainage paths around structures on slopes to guide flood waters around and away from proposed structures.
- C. Elevation and Flood Proofing. (See Section 11.08.050 definitions for "new construction," "substantial damage" and "substantial improvement")
- 1. Residential construction, new or substantial improvement, shall have the lowest floor, including basement.
- a. In an-AE, AH, A1-30 zones, elevated at least two feet one foot above the base flood elevation, as determined by the community;
- b. In all zones, elevated at least one foot above the base flood elevation. In an AO zone, elevated above the highest adjacent grade to a height two feet above the depth number specified on the FIRM, or elevated at least four feet above the highest adjacent grade if no depth number is specified.
- c. In zone A, without BFE's specified on the FIRM (unnumbered A zone), elevated to two feet above the base flood elevation; as determined under Section 11.08.150.B

Upon the completion of the structure, the elevation of the lowest floor including basement shall be certified by a registered professional engineer or surveyor, or verified by the community building inspector to be properly elevated. Such certification or verification shall be provided to the floodplain administrator.

- 2. Nonresidential construction shall either be elevated to conform with Section 11.08.170(C)(1) or together with attendant utility and sanitary facilities.
- a. Be flood proofed below the elevation recommended under Section 11.08.170(C)(1) so that the structure is watertight with walls substantially impermeable to the passage of water;
- b. Have structural components capable of resisting hydrostatic and hydrodynamic loads and effects of buoyancy; and
- c. Be certified by a registered professional engineer or architect that the standards of this Section 11.08.170(C)(2) are satisfied. Such certification shall be provided to the floodplain administrator.
- D3. Flood Openings. All new construction and substantial improvement with fully enclosed areas below the lowest floor (excluding basements) that are usable solely for parking of vehicles, building access or storage, and which are subject to flooding, shall be designed to automatically equalize hydrostatic flood forces on exterior walls by allowing for the entry and exit of floodwater. Designs for meeting this requirement must exceed the following minimum criteria;
  - a. Be certified by a registered professional engineer or architect; or
- b. Be certified to comply with a local flood proofing standard approved by the Federal Insurance Administration, Federal Emergency Management Agency; or
- c. Have a minimum of two openings having a total net area of not less than one square inch for every square foot of enclosed area subject to flooding. The bottom of all openings shall be no higher than one foot above grade. Openings may be equipped with screen, louvers, valves or other coverings or devices provided that they permit the automatic entry and exit of floodwater, and buildings with more than one enclosed area must have openings on exterior walls for each area to allow flood water to directly enter.
  - 4. Manufactured homes shall also meet the standards in Section 11.08.200.
  - E. Garages and low cost accessory structures. Attached garages.
- A garage attached to a residential structure, constructer with the garage floor slab below the BFE, must be designed to allow for the automatic entry of flood waters. See Section 11.08.170.C.3. Areas of a garage below the BFE must be constructed with flood resistant materials, See Section 11.08.170.B.
- A garage attached to a nonresidential structure must meet the above requirements or be dry flood proofed. For guidance on below grade parking areas, see FEMA Technical Bulletin TB-6.

## Detached garages and accessory structures.

"Accessory structures" used solely for parking (2 car detached garages or smaller) or limited storage (small, low-cost sheds), as defined in Section 11.08050 may be constructed such that its floor is below the base flood elevation (BFE), provided the structure is designed and constructed in accordance with the following requirements: a) Use of the accessory structure must be limited to parking or limited storage: b) The portions of the accessory structure located below the BFE must be built using flood-resistant materials: c) The accessory structure must be adequately anchored to prevent floatation, collapse and lateral movement; d) Any mechanical and utility equipment in the accessory structure must be evaluated or floodproofed to or above the BFE: e) The accessory structure must comply with floodplain encroachment provisions in Section 11.08.220; and 1) The accessory structure must be designed to allow for the automatic entry of flood waters in accordance with Section 11.08.170.C.3. Detached garages and accessory structure not meeting the above standards must be constructed in accordance with all applicable standards in Section 11.08.170. Non-conversion of Enclosed Areas Below the Lowest Floor. To ensure that the areas below the BFE shall be used solely for parking vehicles, limited storage or access to the building and note be furnished for use as human habitation without first becoming fully

compliant with the floodplain management ordinance in effect at the time of conversion, the

Floodplain Administrator shall:

- Determine which applicants for new construction and/or substantial improvements have fully enclosed areas below the lowest floor that are 5 feet or higher;
- Enter into "NON-CONVERSION AGREEMENT FOR CONSTRUCTION
   <u>WITHIN FLOOD HAZARD AREAS"</u> or equivalent with the Town of
   Loomis. The agreement shall be recorded with the Placer County Recorder as
   a deed restriction. The non-conversion agreement shall be in a form
   acceptable to the Floodplain Administrator and Town Counsel; and
- Have the authority to inspect any area of a structure below the base flood elevation to ensure compliance upon prior notice of at least 72 hours.

G. Crawlspace Construction. This sub-section applies to buildings with crawl spaces
up to 2 feet below grade. Below-grade crawl space construction in accordance with the
requirements listed below will not be considered basements.
a. The building must be designed and adequately anchored to resist flotation, collapse, and lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy. Crawl space construction is not allowed in areas with flood velocities greater than 5 feet per second unless the design is reviewed by a qualified design professional. Such as a registered architect or engineer;
b. The crawl space is an enclosed area below the BFE and, as such, must have openings that equalize hydrostatic pressures by allowing for the automatic entry and exit of floodwaters. For guidance on flood openings, see FEMA Technical Bulletin 1-93;
c. Crawl space construction is not permitted in V zones. Open pile or column foundations that withstand storm surge and wave forces are required in V zones;
d. Portions of the building below the BFE must be constructed with materials resistant to flood damage. This includes not only the foundation walls of the crawl space used to elevate the building, but also any joists, insulation, or other materials that extend below the BFE; and
e. Any building utility systems within the crawl space must be elevated above BFE or designed so that floodwaters cannot enter or accumulate within the system components during flood conditions.
f. Requirements for all below-grade crawl space construction, in addition to the above requirements to include the following:
1. The interior grade of a crawl space below the BFE must not be more than 2 feet below the lowest adjacent exterior grade (LAG), shown as D in figure 3 of Technical Bulletin 11-01;
2. The height of the below-grade crawl space, measured from the interior grade of the crawl space foundation wall must not exceed 4 feet (shown as L in figure 3 of technical bulletin 11-01) at any point;
3. There must be an adequate drainage system that removes floodwaters from the interior area of the crawl space within a reasonable period of time after a flood event, not to exceed 72 hours; and
4. The velocity of floodwaters at the site should not exceed 5 feet per second for any crawl space. For velocities in excess of 5 feet per second, other foundation types should be used.

#### H. FLOOD-RELATED EROSION-PRONE AREA

- A. The Floodplain Administrator shall require permits for proposed construction and other development within all flood-related erosion-prone areas known to the community.
- B. Permit applications shall be reviewed to determine whether the proposed site alterations and improvements will be reasonably safe from flood-related erosion, and will not cause flood-related erosion hazards or otherwise aggravate the existing hazard.
- C. If a proposed improvement is found to be in the path of a flood-related hazard, such improvement shall be relocated or adequate protective measures shall be taken to avoid aggravating the existing erosion hazard.
- D. Within Zone E on the Flood Insurance Rate Map, a setback is required for all new development from the lake, riverfront or other body of water to create a safety buffer consisting of a natural vegetative or contour strip. This buffer shall be designed according to the flood-related erosion hazard and erosion rate, in relation to the anticipated "useful life" of structures, and depending upon the geologic, hydrologic, topographic, and climatic characteristics of the land. The buffer may be used for suitable open space purposes, such as for agricultural, forestry, outdoor recreation and wildlife habitat areas, and for other activities using temporary and portable structures only.
- DI. Hazardous Materials. There shall be no temporary or permanent storage of materials or equipment and no dumping of trash, lawn or garden trimmings, oil, chemicals, or other toxic materials into the floodplain area. (Ord. 232 § 1, 2006; Ord. 175, 1997)

## 11.08.180 Standards for utilities.

- A. All new and replacement water supply and sanitary sewage systems shall be designed to minimize or eliminate:
  - 1. Infiltration of flood waters into the systems; and
  - Discharge from the systems into flood waters.
- B. On-site waste disposal systems shall be located to avoid impairment to them, or contamination from them during flooding. (Ord. 175, 1997)

#### 11.08.190 Standards for subdivisions.

- A. All new subdivisions proposals and other proposed development, including proposals for manufactured home parks and subdivisions, greater than 50 lots or 5 acres, whichever is the lesser, shall;
  - Identify the Special Flood Hazard Area (SFHA) and Base Flood Elevation (BFE)
  - Identify the elevations of the lowest floors of all the proposed structures and pads on the final plans.
  - If the site is filled above the base flood elevation, the following as-built
    information for each structure shall be certified by a registered civil engineer
    or licensed land surveyor and provided as part of an application for a Letter of
    Map Revision based on Fill (LOMR-F) to the Floodplain Administrator:
    - a. Lowest floor elevation.
    - b. Pad elevation
    - c. Lowest adjacent grade

All preliminary subdivision proposals shall identify the flood hazard area and the elevation of the base flood.

- B. All subdivision plans will provide the elevation of proposed structure(s) and pad(s). If the site is filled above the base flood elevation, the final first floor and pad elevations shall be certified by a registered professional engineer or surveyor and provided to the floodplain administrator.
- **BC**. All subdivision proposals shall be consistent with the need to minimize flood damage.
- **CP.** All subdivision proposals shall have public utilities and facilities such as sewer, gas, electrical and water systems located and constructed to minimize flood damage.
- DE. All subdivisions shall provide adequate drainage to reduce exposure to flood hazards. (Ord. 175, 1997)

#### 11.08.200 Standards for manufactured homes.

- A. All manufactured homes that are placed or substantially improved, within zones A1-30, AH and AE on the community's flood insurance rate map, on sites located:
  - 1. Outside of a manufactured home park or subdivision;
  - 2. In a new manufactured home park or subdivision;
  - 3. In an expansion to an existing manufactured home park or subdivision; or

4. In an existing manufactured home park or subdivision on a site upon which a manufactured home has incurred "substantial damage" as the result of a flood,

shall within Zones A1-30, AH, and AE on the community's Flood Insurance Rate Map, be elevated on a permanent foundation such that the lowest floor of the manufactured home is elevated to at least one foot two feet above the base flood elevation and securely anchored to an adequately anchored foundation system to resist flotation collapse and lateral movement.

- B. All manufactured homes to be placed or substantially improved on sites in an existing manufactured home park or subdivision within Zones A1-30, AH and AE, on the community's flood insurance rate map that are not subject to the provisions of Section 11.08.200(A) will be securely fastened to an adequately anchored foundation system to resist flotation, collapse, and lateral movement and elevated so that either the:
- 1. Lowest floor of the manufactured home is at least one footiwo feet above the base flood elevation; or
- 2. Manufactured home chassis is supported by reinforced piers or other foundation elements of at least equivalent strength that are no less than thirty-six inches in height above grade and be securely anchored to an adequately anchored foundation system to resist flotation, collapse, and lateral movement. (Ord. 175, 1997)

Upon the completion of the structure, the elevation of the lowest floor including basement shall be certified by a registered civil engineer or licensed land surveyor, and verified by the community building inspector to be properly elevated. Such certification and verification shall be provided to the Floodplain Administrator.

#### 11.08.210 Standards for recreational vehicles.

All recreational vehicles placed on sites within zones A1-30, AH and AE on the community's flood insurance rate map will either:

- A. Be on the site for fewer than one hundred eighty consecutive days;
- B. Be fully licensed and ready for highway use; a recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick disconnect type utilities and security devices, and has no permanently attached additions; or
- C. Meet the permit requirement of Section 11.08.130 and the elevation and anchoring requirements for manufactured homes in Section 11.08.200(A). (Ord. 175, 1997)

#### 11.08.220 Floodways.

Located within areas of special flood hazard established in Section 11.08.070 are areas designated as floodways. Since the floodway is an extremely hazardous area due to the velocity of flood waters which carry debris, potential projectiles, and erosion potential, the following provisions apply.

- A. Prohibit encroachments, including fill, new construction, substantial improvement, and other new development unless certification by a registered professional engineer or architect is providing demonstrating that encroachments shall not result in any increase in (the base) flood elevation during the occurrence of the base flood discharge.
- B. If subsection A of this section is satisfied, all new construction, substantial improvement, and other proposed new development shall comply with all other applicable flood hazard reduction provisions of Sections 11.08.170 to 11.08.210. (Ord. 175, 1997)
- A. Until a regulatory floodway is adopted, no new construction, substantial development, or other development (including fill) shall be permitted within Zones A 1-30 and AE, unless it is demonstrated that the cumulative effect of the proposed development, when combined with all other development, will not increase the water surface elevation of the base flood more than one foot at any point within the Town of Loomis.
  - B. Within an adopted regulatory floodway, the Town of Loomis shall prohibit encroachments, including fill, new construction, substantial improvements, and other development, unless certification by a registered civil engineer is provided demonstrating that the proposed encroachment shall not result in any increase in the flood levels during the occurrence of the base flood discharge.
  - C. If Sections 11.08.220.A&B are satisfied, all new construction, substantial improvement, and other applicable flood hazard reduction provisions of Section 11.08.170.

## **VARIANCE PROCEDURE**

The issuance of a variance is for floodplain management purposes only. Insurance premium rates are determined by statute according to actual risk and will not be modified by granting of a variance.

#### 11.08.230 Nature of variances.

A. The variance criteria set forth in this section are based on the general principle of zoning law that variances pertain to a piece of property and are not personal in nature. A variance may be granted for a parcel of property with physical characteristics so unusual that complying with the requirements of this chapter would create an exceptional hardship to the applicant or the surrounding property owners. The characteristics must be unique to the property and not be shared by adjacent parcels. The unique characteristics must pertain to the land itself, not to the structure, its inhabitants or the property owners.

B. It is the duty of the town council to help protect its citizens from flooding. This need is so compelling and the implications of the cost of insuring a structure built below flood level are so serious that variances from the flood elevation or from other requirements in the flood ordinance are quite rare. The long term goal of preventing and reducing flood loss and damage can only be met if variances are strictly limited. Therefore, the variance guidelines are more detailed and contain multiple provisions that must be met before a variance can be properly granted. The criteria are designed to screen out those situations in which alternatives other than variance are more appropriate. (Ord. 175, 1997)

#### 11.08.240 Appeal board.

- A. In passing upon request for variances, the town council shall consider all technical evaluations, all relevant factors, standards specified in other sections of this chapter, and the:
  - 1. Danger that materials may be swept onto other lands to the injury of others;
  - Danger of life and property due to flooding or erosion damage;
- 3. Susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the existing individual owner and future owners of the property;
  - 4. Importance of the services provided by the proposed facility to the community;
  - 5. Necessity to the facility of a waterfront location, where applicable;
- 6. Availability of alternative locations for the proposed use which are not subject to flooding or erosion damage;
  - 7. Compatibility of the proposed use with existing and anticipated development;
- 8. Relationship of the proposed use to the comprehensive plan and floodplain management program for that area;
- Safety of access to the property in time of flood for ordinary and emergency vehicles:
- 10. Expected heights, velocity, duration, rate of rise and sediment transport of the flood waters expected at the site; and
- 11. Costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water system, and streets and bridges.

- B. Any applicant to whom a variance is granted shall be given written notice over the signature of a community official that:
- 1. The issuance of a variance to construct a structure below the base flood level will result in increased premium rates for flood insurance up to amounts as high as twenty-five dollars for one hundred dollars of insurance coverage; and
- 2. Such construction below the base flood level increases risk to life and property. It is recommended that a copy of the notice shall be recorded by the floodplain administrator in the office of the Placer County recorder and shall be recorded in a manner so that it appears in the chain of title of the affected parcel of land.
- C. The floodplain administrator will maintain a record of all variance actions, including justification for their issuance, and report such variances issued in its biennial report submitted to the Federal Insurance Administration, Federal Emergency Management Agency. (Ord. 175, 1997)

#### 11.08.250 Conditions and variances.

- A. Generally, variances may be issued for new construction, substantial improvement, and other proposed new development to be erected on a lot of one-half acre or less in size contiguous to and surrounded by lots with existing structures constructed below the base flood level; providing, that the procedures of Sections 11.08.130 to 11.08.220 have been fully considered. As the lot size increases beyond one-half acre, the technical justification required for issuing the variance increases.
- B. Variances may be issued for the repair or rehabilitation of "historic structures" (as defined in Section 11.08.050) upon a determination that the proposed repair or rehabilitation will not preclude the structure's continued designation as an historic structure and the variance is the minimum necessary to preserve the historic character and design of the structure.
- C. Variances shall not be issued within any mapped regulatory floodway if any increase in flood levels during the base flood discharge would result.
- D. Variances shall only be issued upon a determination that the variance is the "minimum necessary" considering the flood hazard, to afford relief. "Minimum necessary" means to afford relief with a minimum of deviation from the requirements of this title. For example, in the case of variances to an elevation requirement, this means the town council need not grant permission for the applicant to build at grade, or even to whatever elevation the applicant proposes, but only to that elevation which the town council believes will both provide relief and preserve the integrity of the local ordinance.
  - E. Variances shall only be issued upon a:

- 1. Showing of good and sufficient cause;
- 2. Determination that the granting of a variance will not result in increased flood heights, additional threats to public safety or extraordinary public expenses, create a nuisance (as defined in Section 11.08.050; see "Public safety or nuisance"), cause fraud or victimization (as defined in Section 11.08.050) of the public, or conflict with existing local laws or ordinances.
- 3. Determination that failure to grant the variance would result in exceptional "hardship" to the applicant
- F. Variances may be issued for new construction, substantial improvement and other proposed new development necessary for the conduct of a functionally dependent use provided that the provisions of subsections A through E of this section are satisfied and that the structure or other development is protected by methods that minimize flood damages during the base flood and does not result in additional threats to public safety and does not create a public nuisance.
- G. Upon consideration of the factors of Section 11.08.240 and the purposes of this title, the town council may attach such conditions to the granting of variances as it deems necessary to further the purposes of this title. (Ord. 175, 1997)